

# Licensing Policy

## Consultation Report

2021

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# **CARMARTHENSHIRE COUNTY COUNCIL**

## **Licensing Policy Consultation**

### **INTRODUCTION & CONTEXT**

On a periodic basis – at least once every five years – the local authority is legally required to review its Licensing Policy under the Licensing Act 2003 to ensure fitness for purpose. The current policy was adopted by the authority in January 2019 following a consultation regarding adopting a Cumulative Impact Assessment for Lammas street Carmarthen. Prior to this, the last full review of the licensing Policy took place in 2015/16 therefore a policy review consultation was planned to commence in March 2020, however as a consequence of the Coronavirus pandemic, it was paused until a more appropriate time and to see if the statutory review period would be extended.

As the 5-year review period was not been extended, the consultation was amended to focus on the main statutory areas for consultation and remained open for a more limited period of 4 weeks commencing on the 14th of December 2020 and ending on the 10th of January 2021. In view of the revised consultation exercise it is proposed that a further more detailed consultation will be undertaken once the Coronavirus emergency period has ended.

Consultation is an intrinsic part of this process: the policy must be responsive to local needs, it should take under advisement comments from myriad stakeholders and seek evidence that will help evaluate progress against its statutory objectives.

This report, incorporating the results of the public consultation and the authority's response in summary form, will go to the Licensing Committee and then on to Executive Board and finally to full Council.

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This report:

- 1) Outlines the approach and consultation methods deployed;
  - 2) Summarises results and key findings;
  - 3) Considers free-text responses from residents, licence holders, organisations and town and community councils in a summary matrix table;
  - 4) Provides a conclusion
- 

### **1) OUTLINE OF APPROACH AND CONSULTATION METHODS**

A mixed-methods approach to ascertaining views on Carmarthenshire's Licensing Policy was employed to gather quantitative and qualitative data for analytical and evaluative purposes. Specifically, the consultation focused on identifying whether alcohol related anti-social behaviour continues to be a problem in Lammas Street, Carmarthen and Station Road, Llanelli and whether there is evidence to support retaining the Cumulative Impact Assessments for Lammas Street, Carmarthen and Station Road , Llanelli .

In accordance with the Licensing Act 2003, a number of statutory consultees were engaged throughout the consultation. This included:

- the chief officer of police
- the fire authority

- persons/bodies representative of local premises licence holders
- persons/bodies representative of local club premises certificate holders
- persons/bodies representative of local personal licences
- persons/bodies representative of businesses and residents in the area

More generally, the following mechanisms and consultation channels were utilised:

### **Publicity**

The consultation was publicised through the Council's press office, through means including: press releases; information on the Council's website; online consultation portal and through social media feeds.

### **Carmarthenshire Citizens' Panel & 50+ Forum**

Carmarthenshire's Citizens' Panel (a representative group comprising c. 557 members) – and 50+ Forum (2700 members aged 50 plus) are a useful barometer of public opinion and are regularly consulted on Council services. Information was disseminated electronically to members on email: c. 281 Citizens' Panel and c. 759 50+ members.

### **Survey**

Surveys are a cost-effective method for finding out stakeholders' views and can be administered in a variety of different ways. An electronic and paper survey was thus selected as the principal method for gathering data. The survey contained a number of fixed-response (closed) and free-response (open) questions. Furthermore, the survey encouraged respondents to upload/attach evidence to support their submission.

The on-line survey was made available through Carmarthenshire County Council's consultation page. In addition to listed statutory consultees, links to the survey were circulated to members of the Citizens Panel, 50+ Forum, county councillors and town and community councils, licence holders, licensing solicitors, neighbouring licensing authorities, MPs and AMs. Taken as a whole, consultation invites were sent to over 2000 individuals and organisations.

The consultation exercise resulted in submissions from a wide section of the community.

<b>Are you responding as a...</b>	
<b>Premises licence holder</b>	15 (39%)
<b>Personal licence holder</b>	3 (8%)
<b>Club premises certificate holder</b>	-
<b>Member of the Public</b>	4 (11%)
<b>Local business</b>	3 (8%)
<b>Body representing local businesses</b>	-
<b>Body/ Person representing members of the Public (e.g. County councillors; Town &amp; Community Council)</b>	6 (10%)
<b>Body representing licence holders/clubs</b>	4 (16%)
<b>Responsible authorities (i.e. Police, Health board, etc.)</b>	3 (8%)

## 2) KEY QUANTITATIVE FINDINGS FROM THE SURVEY

In order to illustrate the key findings of the survey, this section will be structured by considering each quantitative survey question in turn. In section 3, comments from the consultation will be considered separately in a matrix table, whether these have arisen through survey submission, or letter or email submissions.

### *About the **Average Index Score (AIS)***

Sometimes known as a 'weighted average', the AIS is a way of distilling the 'balance and strength of opinion' down into one number. Useful for questions with options to 'strongly agree', 'disagree', etc., the technique is used throughout the report.

#### **Example**

10 people are asked whether they 'strongly agree', 'agree', 'have no opinion', 'disagree' or 'strongly disagree' that Wales will win the six nations.

Results...

3 strongly agree (each response worth 2, so=**6**)

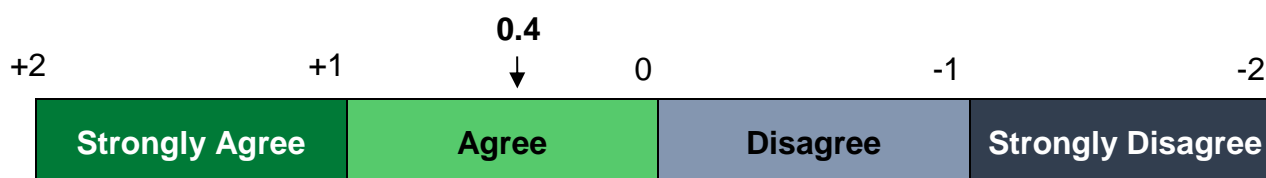
3 agree (each response worth 1, so=**3**)

1 no opinion (each response worth 0, so=**0**)

1 disagree (each response worth -1, so= **-1**)

2 strongly disagree (each response worth -2, so=**-4**)

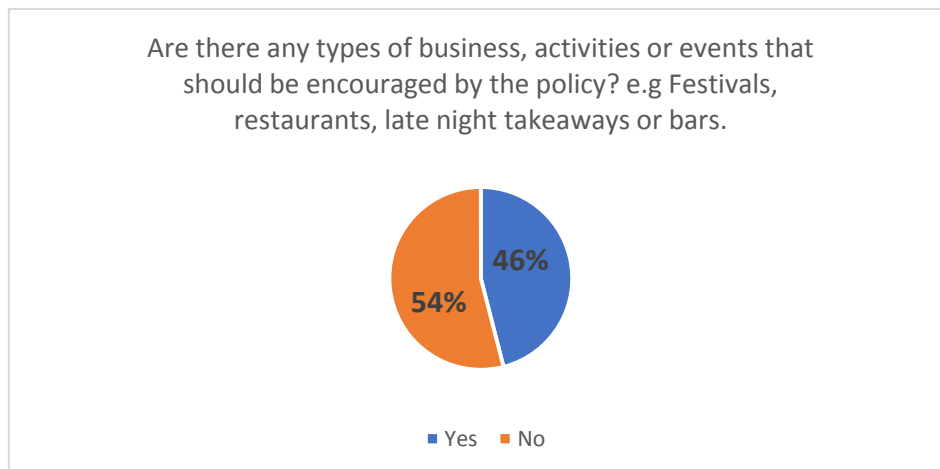
The AIS is calculated by adding all the numbers in bold: So,  $6+3+0-1-4=4$ ; Then dividing by the number of responses (10 in this case). The average index score is:  $4 \div 10 = \mathbf{0.4}$



1. Respondents were asked whether they believe that certain issues are problematic in their local area. Respondents were asked to what extent are specific alcohol-related issues a problem in their local area. A summary is provided in the table below:

	<b>Serious problem</b>	<b>Moderate problem</b>	<b>Minor problem</b>	<b>Not a problem</b>
<b>Anti social behaviour</b>	<b>22.20%</b>	<b>24.00%</b>	<b>13.20%</b>	<b>14.00%</b>
<b>Alcohol related violence</b>	<b>5.60%</b>	<b>20.00%</b>	<b>10.50%</b>	<b>16.10%</b>
<b>Alcohol related litter</b>	<b>16.70%</b>	<b>20.00%</b>	<b>23.70%</b>	<b>11.20%</b>
<b>Street drinking</b>	<b>5.60%</b>	<b>8.00%</b>	<b>18.40%</b>	<b>16.10%</b>
<b>Noise disturbance</b>	<b>22.20%</b>	<b>16.00%</b>	<b>10.50%</b>	<b>14.70%</b>
<b>Criminal damage</b>	<b>22.20%</b>	<b>4.00%</b>	<b>21.10%</b>	<b>14.00%</b>
<b>other</b>	<b>5.60%</b>	<b>8.00%</b>	<b>2.60%</b>	<b>14.00%</b>

Respondents were also encouraged to provide any other businesses, activities or events which should be included in the policy. 46% of respondents indicated that the policy should include additional businesses and events. A total of 12 respondents took the opportunity to note that Festivals (n=9) and restaurants (n=3) should be included.



Respondents were asked whether they agree that the Licensing policy hot spots should remain and whether additional areas needed to be added. At present the Licensing Policy identifies areas as hot spots of alcohol related crime and disorder.

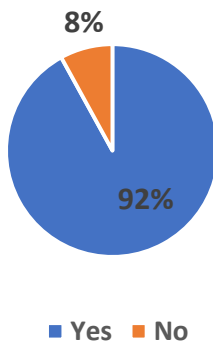
The hot spot areas have been identified by Dyfed Powys Police and are intended to highlight areas within the county where applicants and existing licence holders are strongly advised to have appropriate measures in place to prevent crime and disorder on these streets. The areas include:

Ammanford - Quay Street, Wind Street.

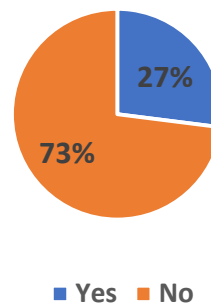
Carmarthen - Coracle Way, Lammas Street, Water Street, Priory Street, Queen Street, King Street, Nott Square.

Llanelli - Murray Street, Station Road, Stepney Street, Ann Street.

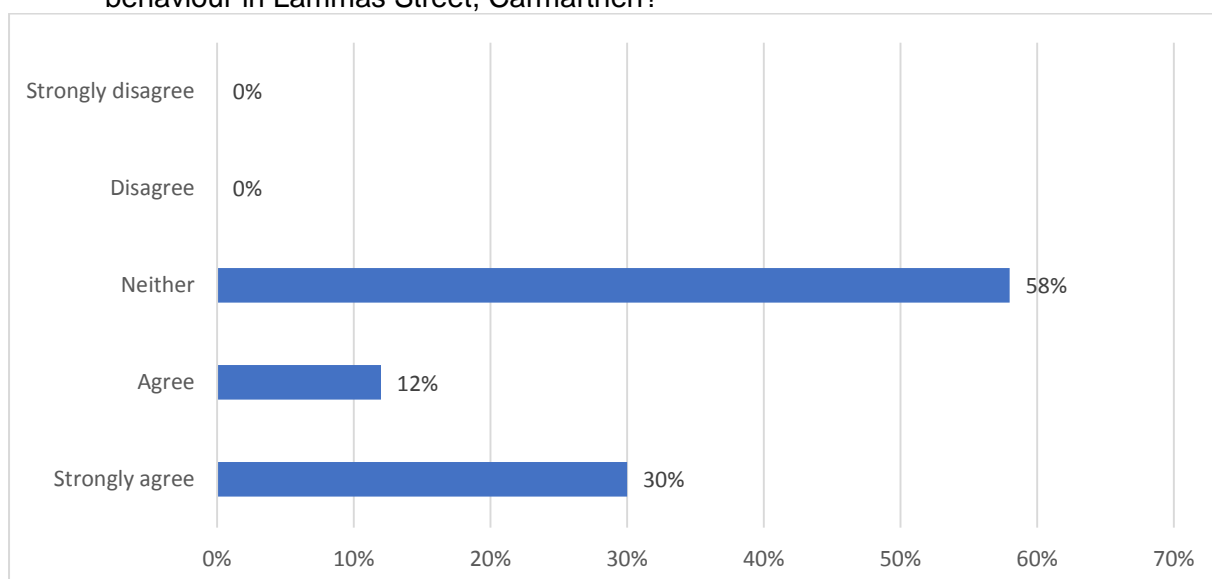
Should these areas remain?



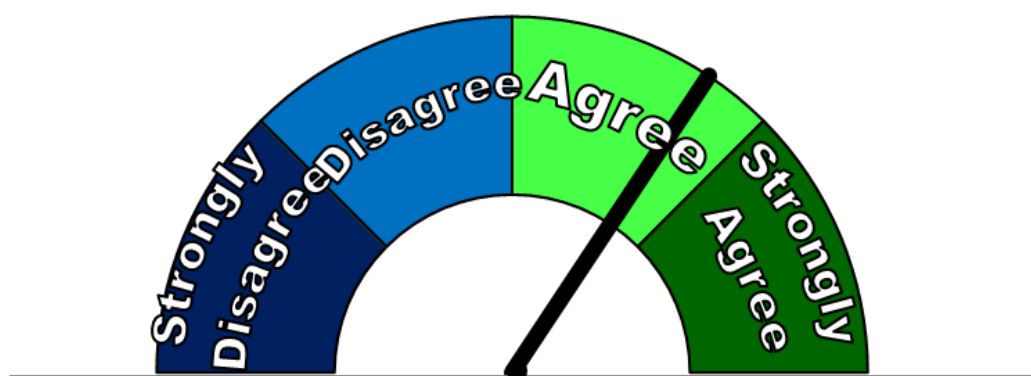
Should any others be added?



**2. Do you agree that there continues to be a problem with alcohol related anti-social behaviour in Lammas Street, Carmarthen?**



As pictured in the chart above, 42% of respondents either agreed (12%) or strongly agreed (30%) that Lammas Street, Carmarthen continues to have a problem with alcohol related anti-social behaviour. This amounted to 14 out of 33 of responses to this question. It was also seen that 58% of responses neither agreed nor disagreed with the statement. It was seen that 0% disagreed that there continues to be a problem. That the majority of respondents consider there continues to be a problem with alcohol related anti-social behaviour on Lamas Street which is highlighted by a positive Average Index Score (AIS) of 0.73 (plotted below).



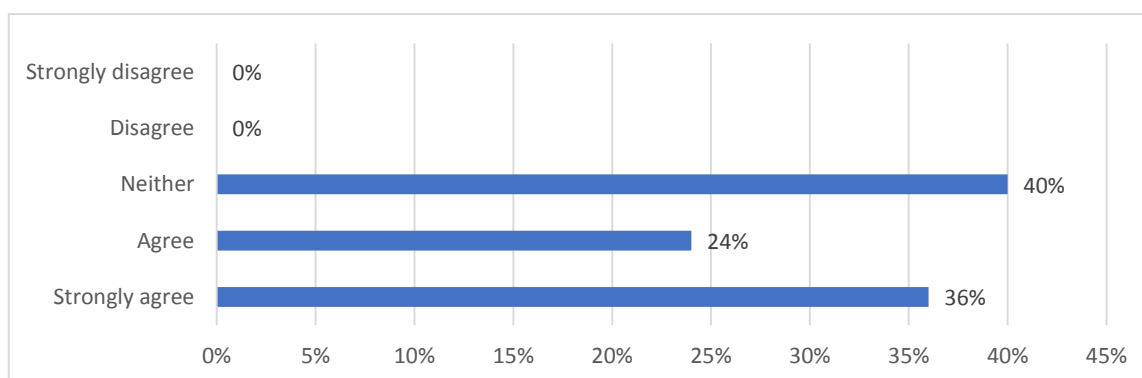


4. The following question asked residents to indicate on a likert scale their agreement to these statements.

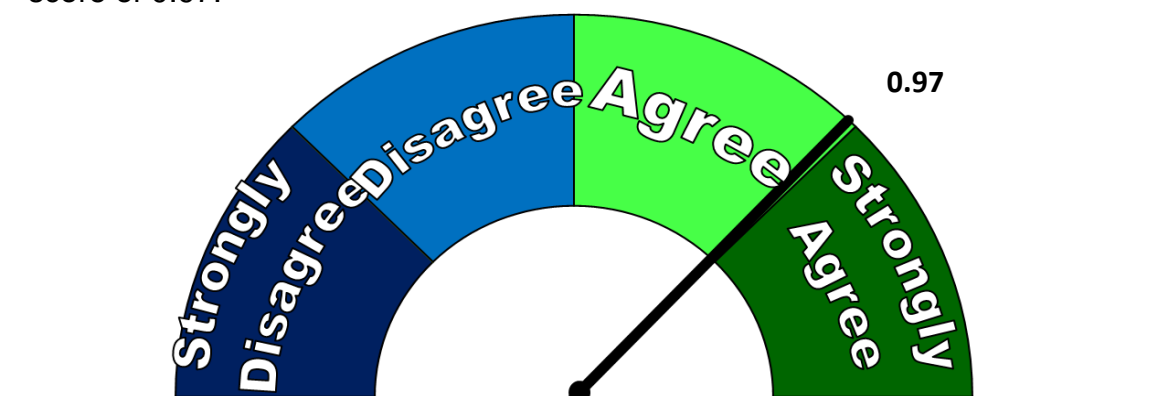
- A Cumulative Impact Policy is still needed for Lammas Street, Carmarthen
- The cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption on the premises.
- The cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption off the premises.
- The cumulative impact assessment should continue to apply to premises that wish to provide late night refreshment (e.g. Take away premises).

Firstly, 60% (n=20) of respondents agreed that a Cumulative Impact Policy is still needed for Lammas Street, Carmarthen. It was seen that 36% (n=12) of participants strongly agreed with this statement whilst 24% (n=8) agreed. Conversely, no respondents feel that there is still no need for a Cumulative Impact Policy for Lammas Street. The results can be seen in the bar chart below.

#### **4a) A Cumulative Impact Policy is still needed for Lammas Street, Carmarthen**

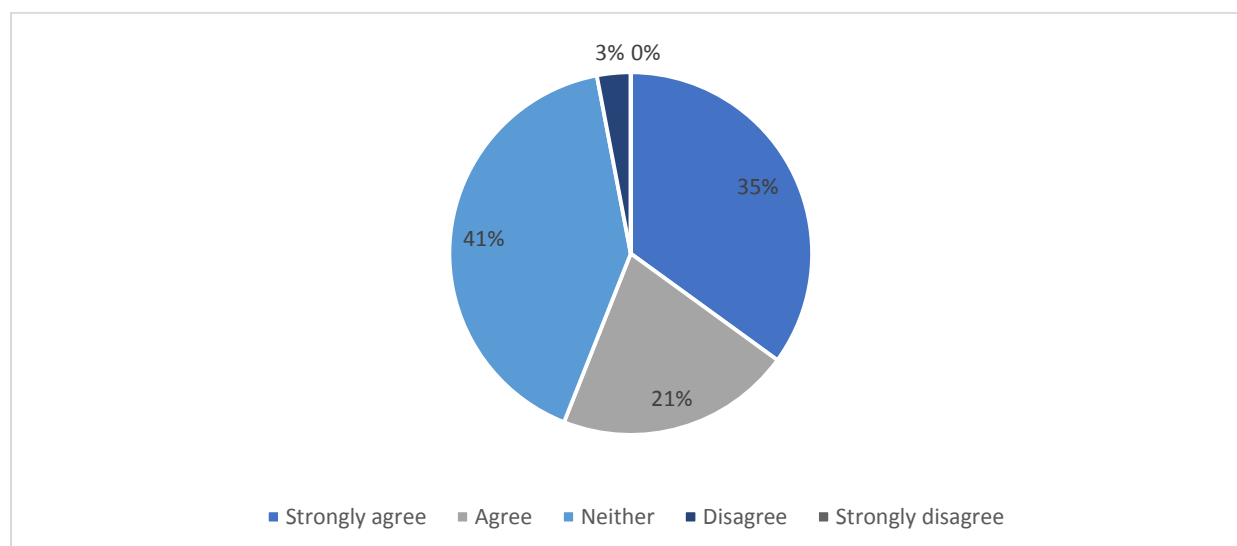


As seen in the speedometer below, on average, respondents agreed that Lammas Street, Carmarthen still requires a Cumulative Impact Policy as represented by an AIS score of 0.97.

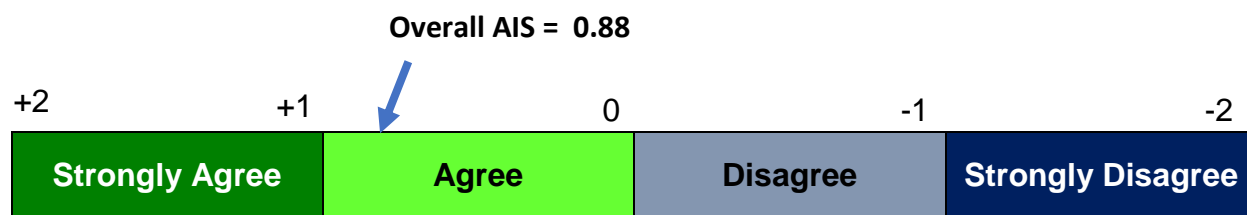


#### 4b) The cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption on the premises.

When examining respondents thoughts on whether they agreed that the policy should continue to apply to premises that wish to sell alcohol for consumption on the premises, it was seen that 1 in 3 strongly agreed (35%). Moreover, 21% of respondents agreed with this statement. 41% of participants noted that they neither agreed nor disagreed with the statement. Whilst 3% (n=1) disagreed that the policy should continue to apply to premises that wish to sell alcohol for consumption on the premises on Lammas Street. Not one respondent strongly disagreed with this statement. The results can be seen in the pie chart below.

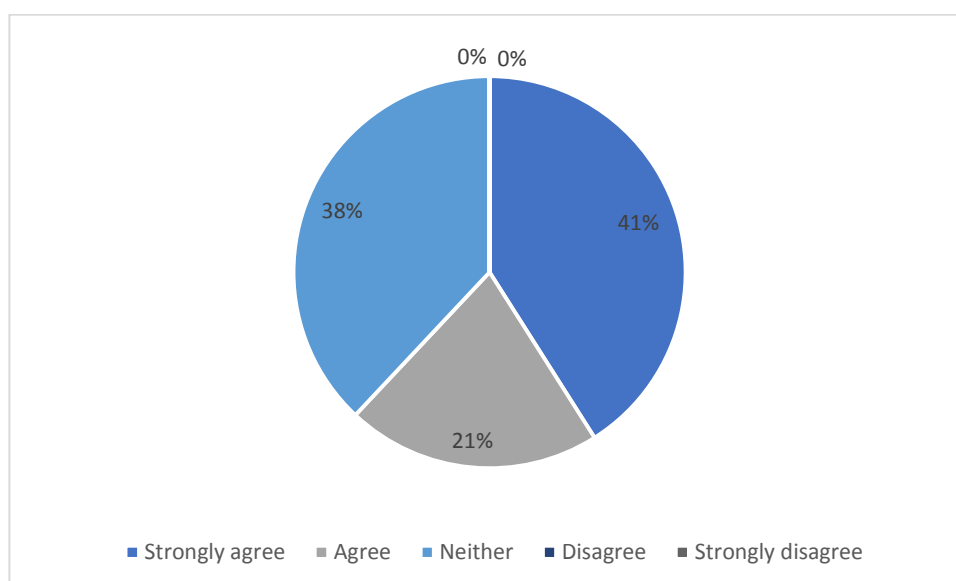


The table below shows the overall AIS in order to better understand the result. A range of +2 (strongly agree) to -2 (strongly disagree) is used. It is evident that on average, respondents agreed that the policy should continue to apply to premises that wish to sell alcohol for consumption on the premises on Lammas Street with an AIS score of 0.88. Due to the lack of respondents (n=<5) the analysis could not produce a reliable AIS score because of the insufficient number.

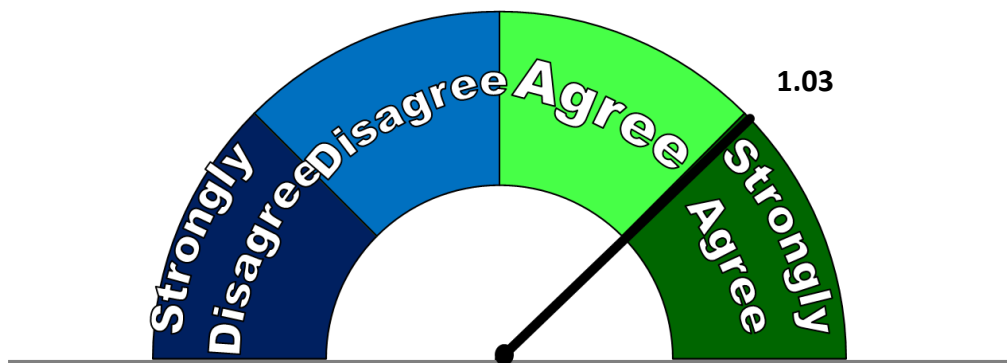


**4c) The cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption off the premises.**

62% of respondents strongly agreed or agreed that the Cumulative Impact Policy should continue to apply to premises that wish to sell alcohol for consumption off the premises on Lammas Street. Most of the respondents 'strongly agreed' with the question (41%) whilst another 21% agreed. 38% of participants noted that they neither agreed nor disagreed. 0% of the respondents noted that they disagree. Results can be seen in the pie chart below.

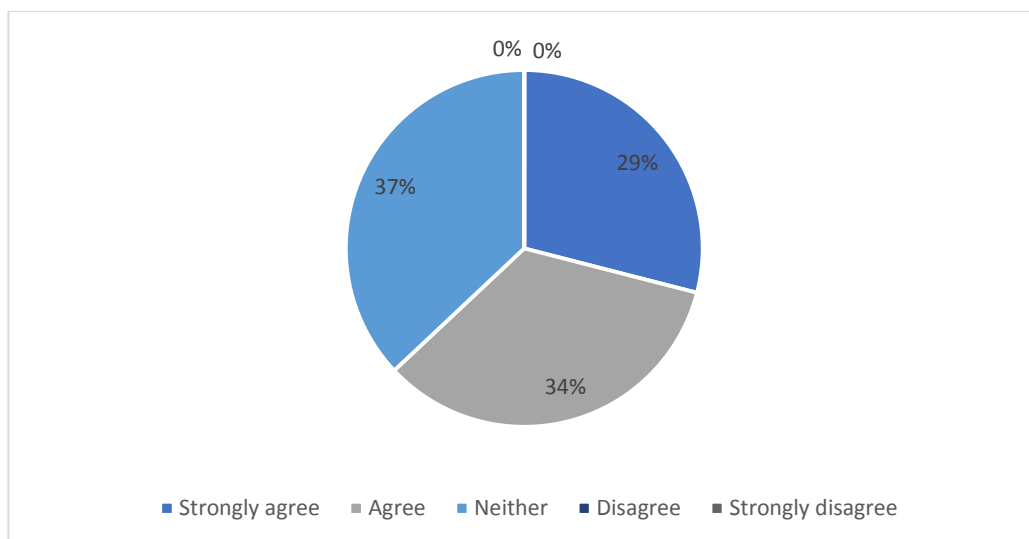


Overall, it was seen that respondents strongly agree that there is a need for a Cumulative Impact Policy should continue to apply to premises that wish to sell alcohol for consumption off the premises on Lammas Street. This is pictured below and reflected with an average index score of 1.03.

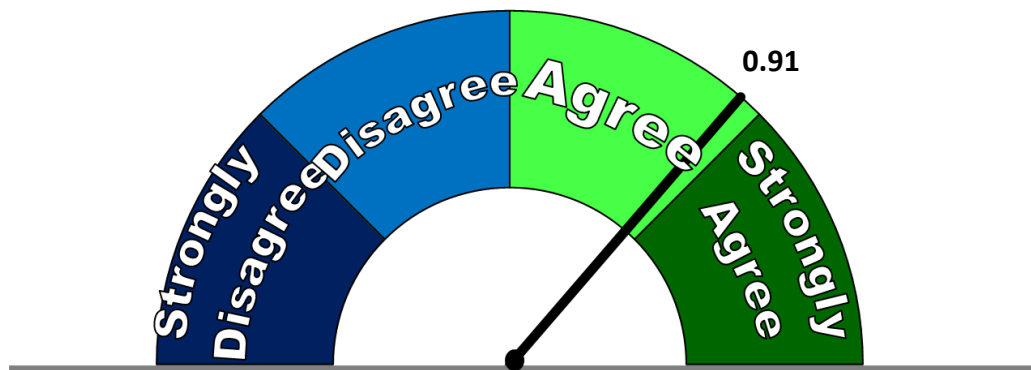


**4d) The cumulative impact assessment should continue to apply to premises that wish to provide late night refreshment (e.g. Take away premises).**

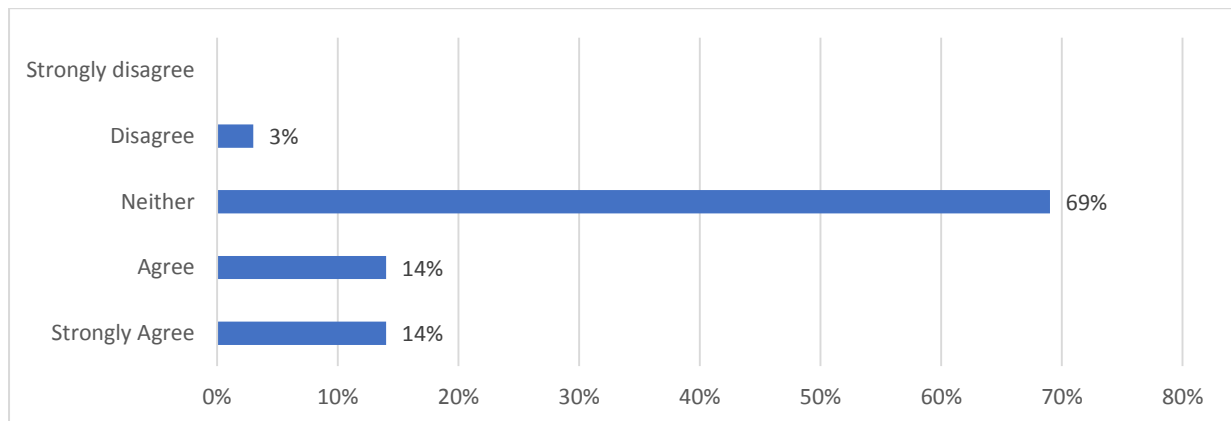
63% of respondents strongly agreed or agreed that the Cumulative Impact Policy should continue to apply to premises that wish to provide late night refreshment (e.g. Take away premises) on Lammas Street. Most of the respondents 'agreed' with the question (34%) whilst another 29% strongly agreed. 37% of participants noted that they neither agreed nor disagreed. 0% of the respondents noted that they disagree. Results can be seen in the pie chart below.



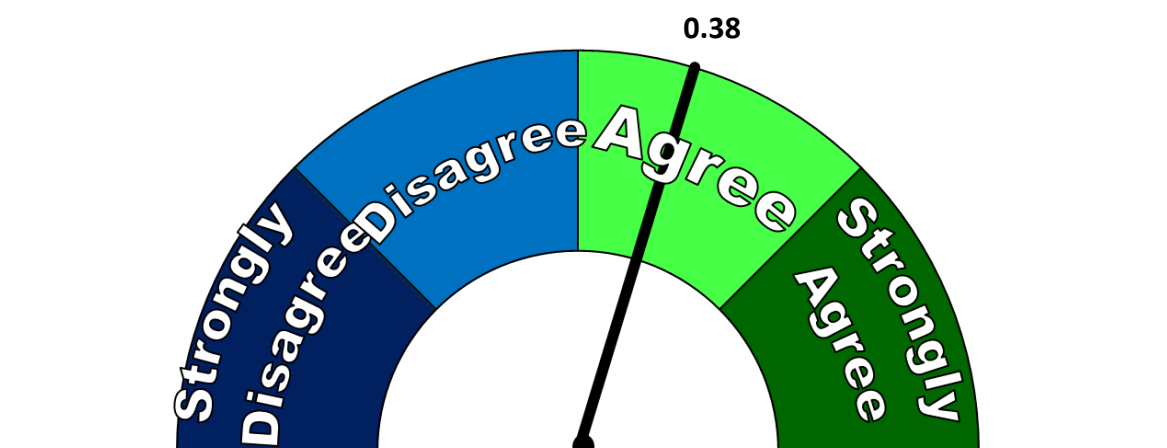
Overall, it was seen that respondents agree that there is a need for a Cumulative Impact Policy should continue to apply to premises that wish to provide late night refreshment (e.g. Take away premises) on Lammas Street. This is pictured below and reflected with an average index score of 0.91.



**5. Do you agree that there continues to be a problem with alcohol related anti-social behaviour in the specific area of Station Road, Llanelli?**



As pictured in the chart above, 28% of respondents either agreed (14%) or strongly agreed (14%) that Station Road, Llanelli continues to have a problem with alcohol related anti-social behaviour. This amounted to 8 out of 29 of responses to this question. It was also seen that 69% of responses neither agreed nor disagreed with the statement. It was seen that 3% disagreed that there continues to be a problem. That the majority of respondents consider there continues to be a problem with alcohol related anti-social behaviour on Station Road, Llanelli which is highlighted by a positive Average Index Score (AIS) of 0.38 (plotted below).

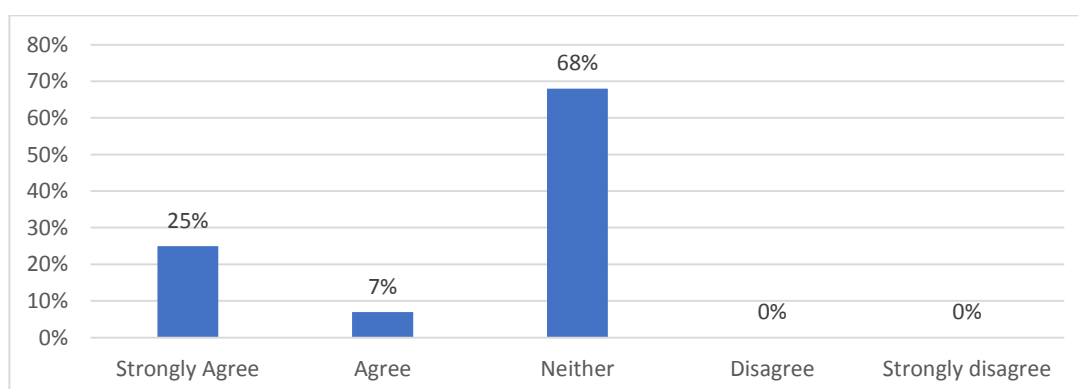


6. The following question asked respondents to note to what extent did they agree or disagree with the following statements:

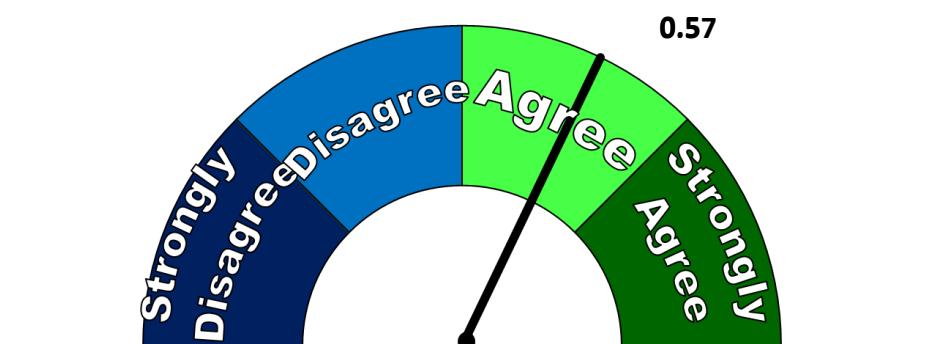
- A cumulative impact assessment is still needed for the specific area of Station Road, Llanelli
- The cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption on the premises.
- The cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption off the premises.
- The cumulative impact assessment should continue to apply to premises that wish to provide late night refreshment (e.g. Take away premises).

Firstly, it was seen that 32% (n=9) of the respondents agreed that the cumulative impact policy is still needed for the specific area of Station Road, Llanelli. Of the 32% that agreed, 25% strongly agreed with this statement. 19 individuals (68%) noted that they did not agree nor disagree with the statement, whilst 0% disagreed. Results can be seen in the bar graph below.

**6a) A cumulative impact assessment is still needed for the specific area of Station Road, Llanelli**

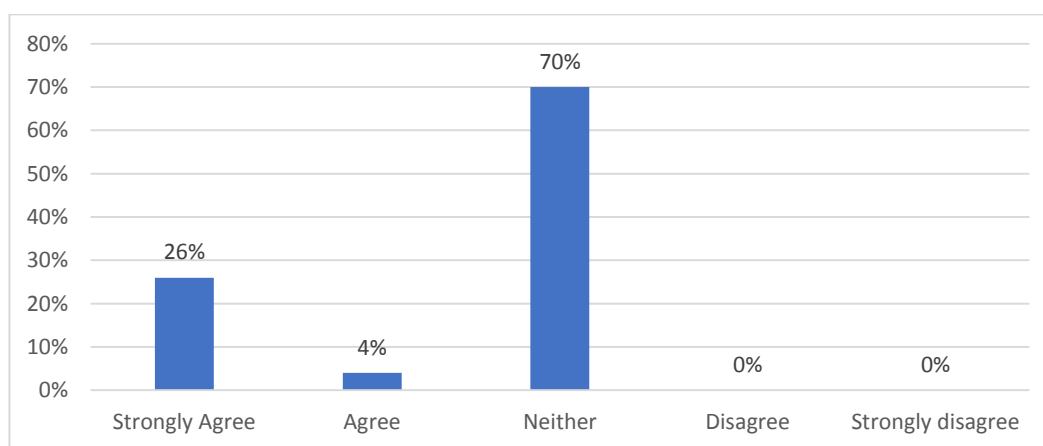


As pictured on the speedometer below, on average, respondents agreed that the cumulative impact policy is still needed for the specific area of Station Road, Llanelli. This is represented by an average index score of 0.57.

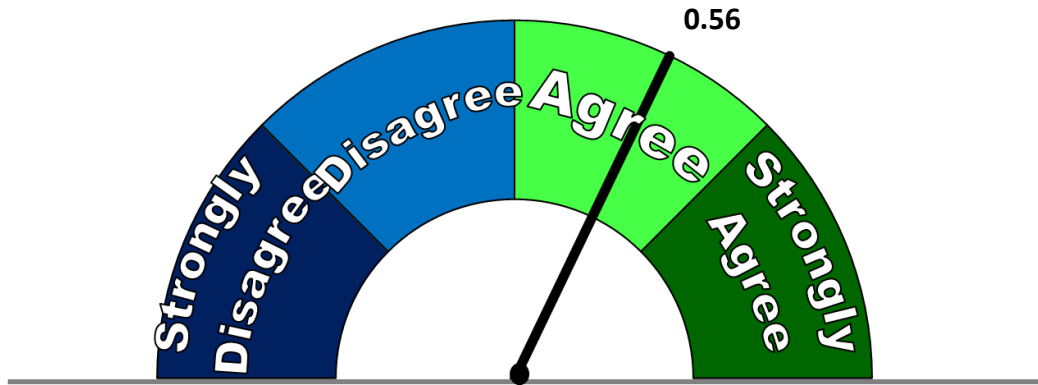


Secondly, when asked if respondents agree that the cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption on the premises, it was seen that 26% (n=7) and 4% (n=1) of respondents strongly agreed and agreed, respectively. A high percentage of respondents (70%; n=19) neither agreed nor disagreed with the question. 0% of participants indicated that they disagree with the statement. Moreover, not one respondent noted that they strongly disagree with the question. The results are displayed in the bar chart below.

**6b) The cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption on the premises.**

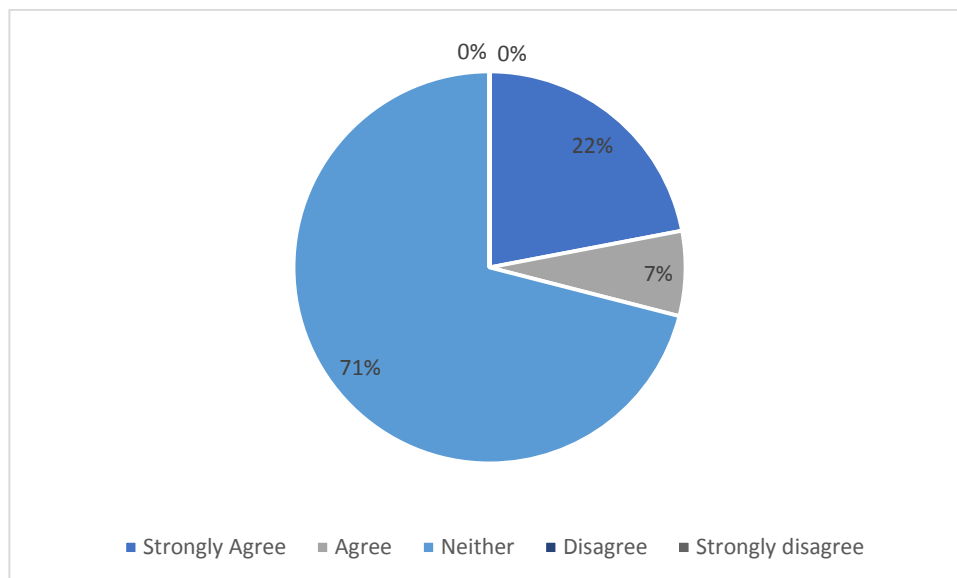


Overall, it was seen that respondents agreed that the cumulative impact policy should continue to apply to premises that wish to sell alcohol for consumption on the premises on Station Road, Llanelli. This is reflected by an Average index score of 0.56 and is pictured below.



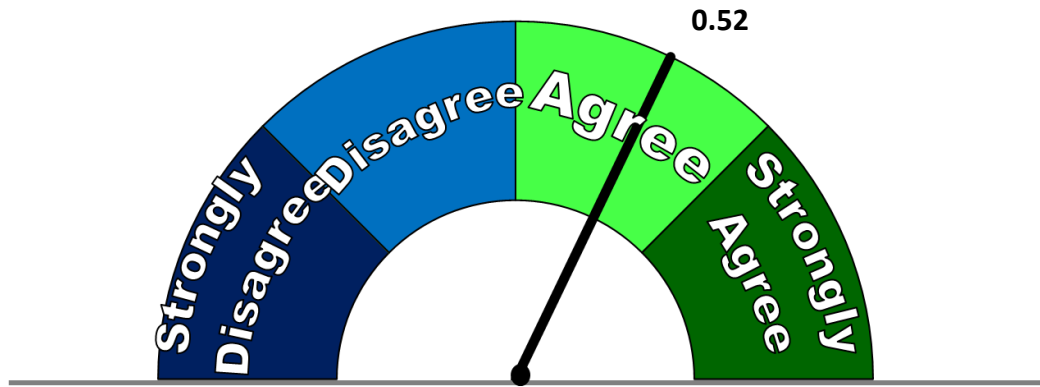
**6c) The cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption off the premises.**

The majority of participants (71%) neither agreed nor disagreed that the cumulative impact policy continue to apply to premises that wish to sell alcohol for consumption off the premises on Station Road, Llanelli. It was seen that 1 in 5 (22%) of respondents strongly agreed whilst 7% agreed. Not one participant noted that they disagreed with the question. Results are demonstrated in the pie chart below.



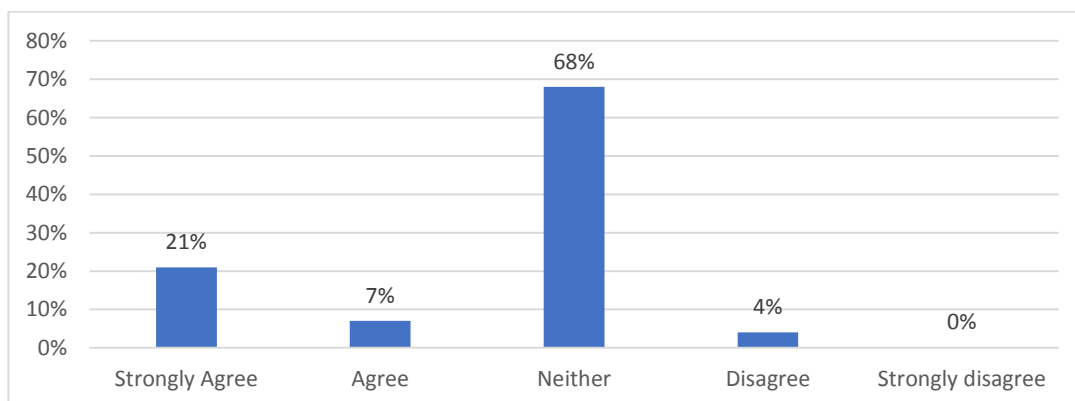
Overall, it was seen that respondents agreed that the cumulative impact policy should continue to apply to premises that wish to sell alcohol for consumption off the premises on Station Road, Llanelli. This is reflected by an Average index score of 0.52 and is pictured below.



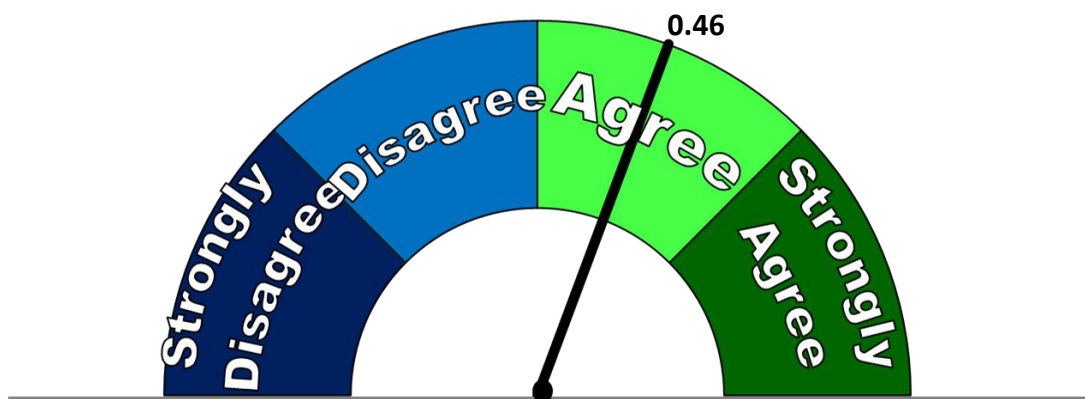


**6d) The cumulative impact assessment should continue to apply to premises that wish to provide late night refreshment (e.g. Take away premises).**

A high percentage of respondents (68%) neither agreed nor disagreed that the cumulative impact policy should continue to apply to premises that wish to provide late night refreshment (e.g. Take away premises) Station Road, Llanelli. It was seen that 1 in 5 (21%) of respondents strongly agreed whilst 7% agreed. Only one participant (4%) noted that they disagreed with the question. Results are demonstrated in the pie chart below.



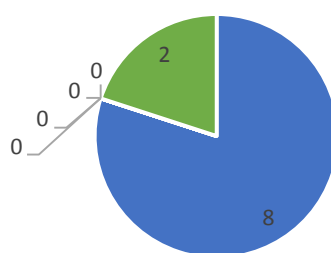
Overall, it was seen that respondents agreed that the cumulative impact policy should continue to apply to premises that wish provide late night refreshment (e.g. Take away premises) in Station Road, Llanelli. This is reflected by an Average index score of 0.46 and is pictured below.



## 7. Demographic Information

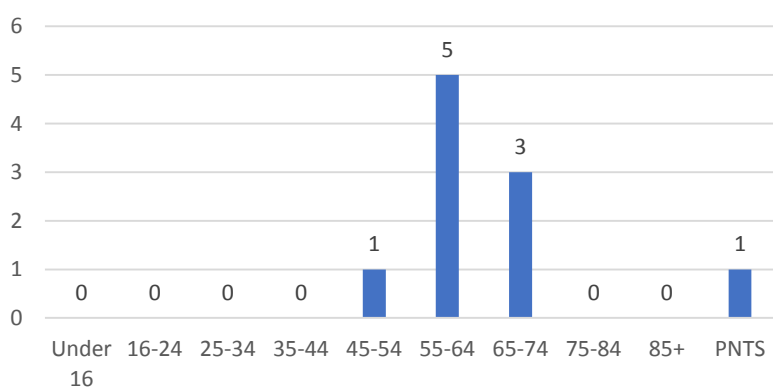
A total of 10 respondents entered demographic information. A summary of the results is provided below.

What is your ethnic group?

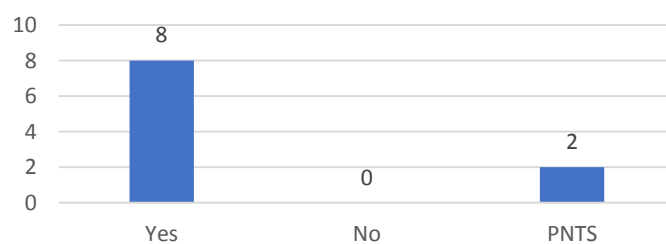


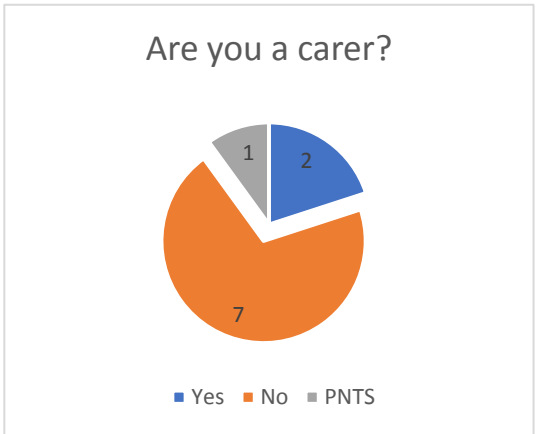
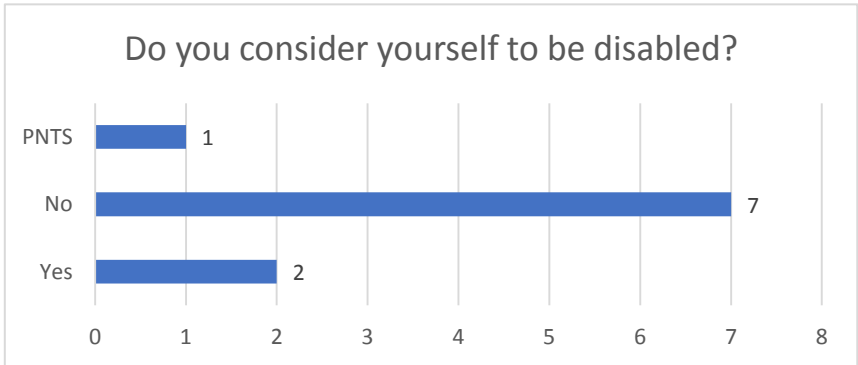
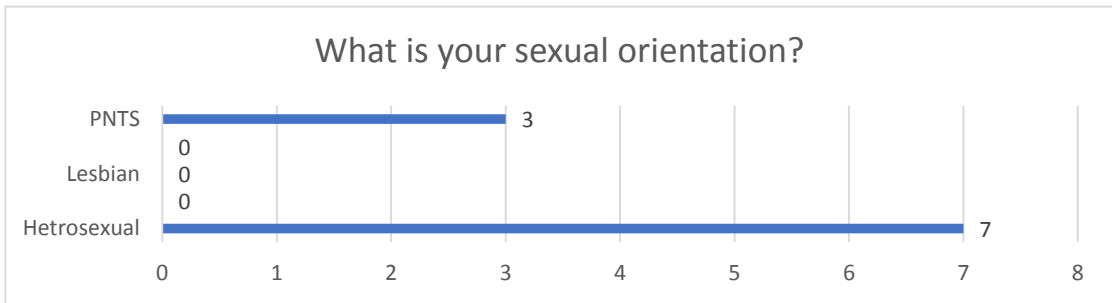
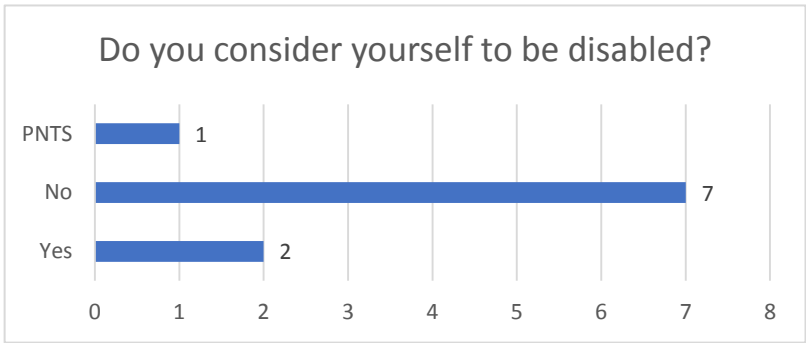
■ White  
■ Asian / Asian British  
■ Other ethnic group

■ Mixed / multiple ethnic groups  
■ Black / African / Caribbean / Black British  
■ Prefer not to say





Is your gender the same now as when assigned at birth?





## 8) ANALYSIS OF COMMENTS – SUMMARY MATRIX TABLE

### **Table of Qualitative Responses to Licensing Policy Review Consultation – 2020**

-  The report now considers comments expressed in the survey's free-text questions. Note is made of the respondents ID number (to provide a traceable record), comment(s) received, the Council's response and, where appropriate, changes to the licensing policy as a result of the consultation.
-  **Respondents that have not submitted detailed comments are omitted from the table but are included in the analysis above.**

RESPONDENT	COMMENTS	APPRAISAL	RESPONSE	CHANGES
Respondent 2	<b>Question 12a</b> Down by the Appletree and Miramar area not sure what its called	Noted	This will be taken into account in determining whether or not to continue the CIA in Station Road.	CIA in Station Road to be retained as there is evidence to support this.
	<b>Question 12b</b> Evenings days	Noted	As above	No further change necessary.
	<b>Question 12c</b> I was down there going for blood tests and was scared driving the state on some not one person walki	Noted	As above	No further change necessary.
	<b>Question 14</b> Intoxicated people	Noted	As above	No further change necessary.

	<p><b>Question 15</b> Yes nearly hit people with car few times they're so intoxicated</p> <p><b>Question 16</b> Yes . They don't care asking as money goes in cash registers</p>	<p>Noted</p> <p>Noted</p>	<p>As above</p> <p>As above</p>	<p>No further change necessary</p> <p>No further change necessary</p>
Respondent 6	<p><b>Question 5a</b> Top end</p> <p><b>Question 5b</b> After 12</p> <p><b>Question 5c</b> To many people in one area and a take away across the road</p> <p><b>Question 7</b> Far too many people gathering outside and</p>	<p>Noted</p> <p>Noted</p> <p>Noted</p> <p>Noted</p>	<p>This will be taken into account in determining whether or not to continue the CIA in Lammas Street.</p> <p>As above</p> <p>As above</p> <p>As above</p>	<p>CIA in Lammas Street to be retained as there is evidence to support this.</p> <p>No further change necessary</p> <p>No further change necessary</p> <p>No further change necessary</p>

	<p>I'm sure more police incidents around that area</p> <p><b>Question 8</b> So late open asking for trouble clubs should be closed at two or earlier maybe</p> <p><b>Question 9</b> Hotspot areas should be closed at two am</p> <p><b>Question 10</b> I would close one of them one hour apart to avoid what's happening</p>	<p>Noted</p> <p>Noted</p> <p>Noted</p>	<p>Licence applications are dealt with on their individual merits and already subject of a period of public consultation.</p> <p>Licence applications are dealt with on their individual merits and already subject of a period of public consultation.</p> <p>Licence applications are dealt with on their individual merits and already subject of a period of public consultation.</p>	<p>No change</p> <p>No change</p> <p>No change</p>
Respondent 10	<p><b>Question 7</b> Main area where people congregate</p> <p><b>Question 8</b> Small scuffles in the area from drunkards</p>	<p>Noted</p> <p>Noted</p>	<p>This will be taken into account in determining whether or not to continue the CIA in Lammas Street.</p> <p>As above</p>	<p>CIA in Lammas Street to be retained as there is evidence to support this.</p> <p>No further change necessary</p>

	<b>Question 9</b> Doesn't help people who have a drink problem hence the people collapsed on the streets	Noted	As above	No further change necessary
	<b>Question 10</b> People should drink inside licensed premises. This is their livelihood	Noted	As above	No further change necessary
Respondent 11	<b>Question 7</b> hot spot	Noted	This will be taken into account in determining whether or not to continue the CIA in Lammas Street.	CIA in Lammas Street to be retained as there is evidence to support this.
	<b>Question 8</b> hot spot	Noted	As above	No further change necessary
	<b>Question 9</b> hot spot	Noted	As above	No further change necessary
	<b>Question 10</b> hot spot	Noted	As above	No further change necessary
Respondent 14	<b>Question 7</b> If there is an issue it has to be regularly monitored	Noted	Licensed premises are regularly monitored.	No change to the policy
Respondent 15	<b>Question 9</b> KNOWN AREAS	Noted	This will be taken into account in determining whether or not	CIA in Lammas Street to be retained as there is evidence to support this.

	<b>Question 10</b> KNOWN AREAS	Noted	to continue the CIA in Lammas Street.  As above	No further change necessary
Respondent 16	<b>Question 5a</b> All along the street	Noted	This will be taken into account in determining whether or not to continue the CIA in Lammas Street.	CIA in Lammas Street to be retained as there is evidence to support this.
	<b>Question 5b</b> late at night	Noted	As above	No further change necessary
	<b>Question 5c</b> Newspaper reports of crime often cite it.	Noted	As above	No further change necessary
	<b>Question 7</b> I used to live there and it was frightening for residents to go out after dark. Alcohol- related incidents reported in the media often mention Lammas Street.	Noted	As above	No further change necessary
	<b>Question 8</b> The concentration of premises selling alcohol in the area means there is a cumulative negative effect on behaviour.	Noted	As above	No further change necessary
	<b>Question 9</b>			



	<p>The concentration of premises selling alcohol in the area means there is a cumulative negative effect on behaviour.</p> <p><b>Question 10</b> The concentration of premises selling alcohol in the area means there is a cumulative negative effect on behaviour. Takeaways act as a congregating point for drinkers and create flash points. They also encourage littering and vomiting in the street as evidenced by anyone walking in the area the following morning.</p>	<p>Noted</p> <p>Noted</p>	<p>As above</p> <p>As above</p>	<p>No further change necessary</p> <p>No further change necessary</p>
Respondent 18	<p><b>Question 5a</b> At present, the golden lion, as I live nearby, also savannas when it was open</p> <p><b>Question 5b</b></p>	<p>Noted</p> <p>Noted</p>	<p>This will be taken into account in determining whether or not to continue the CIA in Lammas Street.</p> <p>As above</p>	<p>CIA in Lammas Street to be retained as there is evidence to support this.</p> <p>No further change necessary</p>

	<p>At present it is not a problem, but when open the problems began at 10pm through to 6am in the morning</p> <p><b>Question 5c</b> No policing, no cares for the residents by the businesses concerned, no concerns once out of premises.</p> <p><b>Question 7</b> Try living in Lammas Street on the weekend, you'll soon find out.</p> <p><b>Question 8</b> Litter, noise, smashed windows and bins, speeding cars, horns blowing</p> <p><b>Question 9</b> Under age drinking,</p> <p><b>Question 10</b> Increase of litter and waste food is attract g</p>	<p>Noted</p> <p>Noted</p> <p>Noted</p> <p>Noted</p> <p>Noted</p>	<p>As above</p> <p>As above</p> <p>As above</p> <p>As above</p> <p>As above</p>	<p>No further change necessary</p> <p>No further change necessary</p> <p>No further change necessary</p> <p>No further change necessary</p> <p>No further change necessary</p>
--	--	--	---	--

	vermin such sea gulls and rats			
Respondent 19	<p><b>Question 5a</b> I can only speak for the lower end where there is problems with alcohol litter and urination</p> <p><b>Question 5b</b> Weekends</p> <p><b>Question 5c</b> unfair on businesses</p> <p><b>Question 7</b> Problems in area with alcohol related litter</p> <p><b>Question 9</b> Litter of alcohol containers and smashed glass</p> <p><b>Question 10</b> litter of takeaway boxes etc</p>	<p>Noted</p> <p>Noted</p> <p>Noted</p> <p>Noted</p> <p>Noted</p> <p>Noted</p>	<p>This will be taken into account in determining whether or not to continue the CIA in Lammas Street.</p> <p>As above</p> <p>As above</p> <p>As above</p> <p>As above</p> <p>As above</p>	<p>CIA in Lammas Street to be retained as there is evidence to support this</p> <p>No further change necessary</p> <p>No further change necessary</p> <p>No further change necessary</p> <p>No further change necessary</p> <p>No further change necessary</p>

Respondent 20	<b>Question 7</b> late night drinkers	Noted	This will be taken into account in determining whether or not to continue the CIA in Lammas Street.	CIA in Lammas Street to be retained as there is evidence to support this
Respondent 21	<b>Question 5a</b> Where the licensed premises are located  <b>Question 5b</b> usually late night and early morning weekends  <b>Question 5c</b> Media reports and social media comments  <b>Question 7</b> Continuing reports of crime and disorder in the street.  <b>Question 8</b> I have no specific evidence other than that reported in the local media.  <b>Question 9</b>	Noted  Noted  Noted  Noted  Noted	This will be taken into account in determining whether or not to continue the CIA in Lammas Street.  As above  As above  As above  As above	CIA in Lammas Street to be retained as there is evidence to support this.  No further change necessary  No further change necessary  No further change necessary  No further change necessary

	As above  <b>Question 10</b> As above. These premises are a magnet for large crowds who have consumed intoxicants and/or drugs	Noted  Noted	As above  As above	No further change necessary  No further change necessary
Respondent 22	<b>Question 7</b>  We can see that there is still a problem with late night drinking from the problems in Nott Sq. loosening off regs in Lammas St = more problems.	Noted	This will be taken into account in determining whether or not to continue the CIA in Lammas Street.	CIA in Lammas Street to be retained as there is evidence to support this.
Respondent 24	<b>Question 12a</b> back lanes as well as the old lodge area and lower station road  <b>Question 12b</b> various, evenings as well as weekends.  <b>Question 12c</b> The people who have been decanted from other areas to resolve	Noted  Noted  Noted	This will be taken into account in determining whether or not to continue the CIA in Station Road, Llanelli.  As above  As above	CIA in Station Road, Llanelli to be retained as there is evidence to support this.  No further change necessary  No further change necessary

	<p>their issues by shipping them out</p> <p><b>Question 14</b> Reason as a councillor I have people complaining. People drinking in the cemetery and St Pauls?</p> <p><b>Question 15</b> I have been approached by drunks on the street and witnessed drug taking. Intimidation of others ?</p> <p><b>Question 16</b> How can I outline evidence on this when it won't allow enough lettering.</p>	<p>Noted</p> <p>Noted</p> <p>Noted</p>	<p>As above</p> <p>As above</p> <p>We will look at ways of improving the consultation before the next review.</p>	<p>No further change necessary</p> <p>No further change necessary</p> <p>No change.</p>
Respondent 25 (This individual responded in Welsh)	<p><b>Question 5a</b> <a href="#">tu fas y tafarnau ac o amgylch yr arosfa tacsis</a> Outside the pubs and around the taxi rank.</p> <p><b>Question 5b</b> <a href="#">hwyr y nos</a></p>	<p>Noted</p> <p>Noted</p>	<p>This will be taken into account in determining whether or not to continue the CIA in Lammas Street.</p> <p>As above</p>	<p>CIA in Lammas Street to be retained as there is evidence to support this.</p> <p>No further change necessary</p>

	<p>Late at night</p> <p><b>Question 5c</b>  pobol yn dod mas o  dafarnau yn feddw  People leaving pubs  drunk</p>	Noted	As above	No further change necessary
	<p><b>Question 7</b>  y broblem yn parhau  The problem continues</p>	Noted	As above	No further change necessary
	<p><b>Question 8</b>  y broblem yn parhau  The problem continues</p>	Noted	As above	No further change necessary
	<p><b>Question 9</b>  y broblem hon fydd yn  llydaenu i'r mannau hyn  This problem will  extend to other areas</p>	Noted	As above	No further change necessary
	<p><b>Question 10</b>  ddim cymaint o broblem  a thafarnau a chlybiau  Not as big a problem as  the pubs and clubs</p>	Noted	As above	No further change necessary
	<p><b>Question 12a</b>  ar ei hyd  Along it's length</p>	Noted	This will be taken into account in determining whether or not to continue the CIA in Station Road, Llanelli.	CIA in Station Road, Llanelli to be retained as there is evidence to support this.

	<b>Question 12b</b> POB nos a dros y penwythnosau Every night and on the weekends	Noted	As above	No further change necessary
	<b>Question 12c</b> cyfuniad o alcohol a cyffuriau Combination of alcohol and drugs	Noted	As above	No further change necessary
	<b>Question 14</b> problemau dofrifol yr ardal Serious problems in the area	Noted	As above	No further change necessary
	<b>Question 15</b> problemau dofrifol yr ardal Serious problems in the area	Noted	As above	No further change necessary
	<b>Question 16</b> problemau difrifol ar hyd y stryd Serious problems in the area	Noted	As above	No further change necessary
	<b>Question 17</b>	Noted	As above	No further change necessary



	<p>pobol o dan ddylanwad alcohol a chyffuriau yn creu problemau tu fas bwyati yn ogystal a thafarnau.</p> <p>People under the influence of alcohol and drugs creating problems outside restaurants as well as pubs.</p>			
Respondent 28	<p><b>Question 12b</b> After stop-tap</p> <p><b>Question 12c</b> Alcohol related</p>	<p>Noted</p> <p>Noted</p>	<p>This will be taken into account in determining whether or not to continue the CIA in Station Road, Llanelli.</p> <p>As above</p>	<p>CIA in Station Road, Llanelli to be retained as there is evidence to support this.</p> <p>No further change necessary</p>
Respondent 29	<p><b>Question 5a</b> From Rose and Crown down to Savannahs</p> <p><b>Question 5b</b> 9.00 pm to 2.00 am</p> <p><b>Question 5c</b></p>	<p>Noted</p> <p>Noted</p> <p>Noted</p>	<p>This will be taken into account in determining whether or not to continue the CIA in Lammas Street.</p> <p>As above</p> <p>As above</p>	<p>CIA in Lammas Street to be retained as there is evidence to support this.</p> <p>No further change necessary</p> <p>No further change necessary</p>

	Loudness, fighting, unruly behaviour, related drug activity			
Respondent 34	<b>Question 5a</b> Outside the Golden Lion	Noted	This will be taken into account in determining whether or not to continue the CIA in Lammas Street.	CIA in Lammas Street to be retained as there is evidence to support this.
	<b>Question 5b</b> 2200 hrs until 0600 hrs	Noted	As above	No further change necessary
	<b>Question 5c</b> late night drinking and late night takeaways being open causing serious litter and ASB behaviour.	Noted	As above	No further change necessary
	<b>Question 7</b> To prevent ASB and criminal activity.	Noted	As above	No further change necessary
	<b>Question 8</b> To prevent ASB and criminal activity.	Noted	As above	No further change necessary
	<b>Question 9</b> To prevent ASB and criminal activity.	Noted	As above	No further change necessary
	<b>Question 10</b>	Noted	As above	No further change necessary

	To prevent ASB and criminal activity.			
Respondent 37	<p><b>Question 7</b></p> <p>Officers during the course of their duties working alongside the Dyfed Powys Police continue to witness alcohol related ASB, congregations of persons outside license premises and takeaways in the early hours of the morning with Police officers having to diffuse disagreements and separate individuals. Persons urinating in doorways and others collapsed on the street and having to be assisted. These sorts of issues have continued to be witnessed in 2020 during the coronavirus emergency period and noise complaints from residents regarding the noise from the persons</p>	Noted	This will be taken into account in determining whether or not to continue the CIA in Lammas Street.	CIA in Lammas Street to be retained as there is evidence to support this.

	congregating in the street continue to be received.			
	<b>Question 8</b> As above	Noted	As above	No further change necessary
	<b>Question 9</b> As above	Noted	As above	No further change necessary
	<b>Question 10</b> As above	Noted	As above	No further change necessary
	<b>Question 12a</b> The highlighted area on the plan provided	Noted	This will be taken into account in determining whether or not to continue the CIA in Station Road, Llanelli.	CIA in Station Road, Llanelli to be retained as there is evidence to support this
	<b>Question 12b</b> Various times of the day and night	Noted	As above	No further change necessary
	<b>Question 15</b> Officers continue to receive complaints regarding alcohol ASB and licensed premises in the area.	Noted	As above	No further change necessary
	<b>Question 16</b> Officers undertaking joint working with the Police have witnessed	Noted	As above	No further change necessary

	<p>alcohol related ASB in the area</p> <p><b>Question 17</b> The Police provided increasing crime statistics as part of an objection to a new off licence application in 2018. The area covered by new PSPO in 2020.</p>	Noted	As above	No further change necessary
Respondent 38	<p><b>Question 7</b> There continue to be incidents of ASB and noise complaints in the area</p>	Noted	This will be taken into account in determining whether or not to continue the CIA in Lammas Street.	CIA in Lammas Street to be retained as there is evidence to support this.
Respondent 39	<p><b>Questions 5 -10 and Questions 12 - 17</b> See Appendix B below</p>	Noted	This will be taken into account in determining whether or not to continue the CIA in Lammas Street, Carmarthen and Station Road , Llanelli.	CIA in Lammas Street , Carmarthen and Station Road Llanelli to be retained as there is evidence to support this.



#### **4) Conclusion**

1. As a result of the consultation exercise there is sufficient evidence to retain the Cumulative Impact Assessments in relation to Llamas Street, Carmarthen and Station Road, Llanelli.

**Dewiswch pa iaith y byddai'n well gennych ei ddefnyddio/**

**Please choose which language you would prefer to use**

- ☐
- ☐ Cymraeg/Welsh
- ☐ Saesneg/English

# Licensing Act 2003

## Review of Licensing Policy

### Consultation Document 2020

## PART ONE

### ABOUT YOU:

#### 1. Are you responding as a..

- ☐ Premises licence holder
- ☐ Personal licence holder
- ☐ Club premises certificate holder
- ☐ Member of the public
- ☐ Local business
- ☐ Body representing licence holders/clubs
- ☐ Body/person representing members of the public (Town & Community Council, County Councillors etc)
- ☐ Body representing local businesses
- ☐ Responsible authorities (i.e. Police, Health board, etc.)

#### 1a) Are you responding as an individual or on behalf of the premises/club?

- ☐ Individual
- ☐ On behalf of the premises/club



1b) Name of Organisation/Business/Body:

Part Two:

2) To what extent are the following alcohol-related issues a problem in your local area?

	Serious Problem	Moderate Problem	Minor Problem	Not a Problem
Anti Social Behaviour	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Alcohol related violence	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Alcohol related litter	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Street drinking	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Noise disturbance	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Criminal damage	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Other	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

2a) Please identify the location and briefly outline the nature of the anti social behaviour issue:

Street

Town/Village

Nature of problem

2b) Please identify the location and briefly outline the nature of the alcohol related violence issue:

Street

Town/Village

Nature of Problem \_\_\_\_\_  
\_\_\_\_\_

**2c) Please identify the location and briefly outline the nature of the alcohol related litter issue:**

Street \_\_\_\_\_  
\_\_\_\_\_

Town/Village \_\_\_\_\_  
\_\_\_\_\_

Nature of Problem \_\_\_\_\_  
\_\_\_\_\_

**2d) Please identify the location and briefly outline the nature of the street drinking issue:**

Street \_\_\_\_\_  
\_\_\_\_\_

Town/Village \_\_\_\_\_  
\_\_\_\_\_

Nature of Problem \_\_\_\_\_  
\_\_\_\_\_

**2e) Please identify the location and briefly outline the nature of the noise disturbance issue:**

Street \_\_\_\_\_  
\_\_\_\_\_

Town/Village \_\_\_\_\_  
\_\_\_\_\_

Nature of Problem \_\_\_\_\_  
\_\_\_\_\_

**2f) Please identify the location and briefly outline the nature of the criminal damage issue:**

Street \_\_\_\_\_  
\_\_\_\_\_

Town/Village \_\_\_\_\_  
\_\_\_\_\_

Nature of Problem

**2g) Please describe the nature of the 'other' alcohol-related issue:**

**2h) Please identify the location and briefly outline the 'other' alcohol-related issue:**

Street

Town/Village

Nature of Problem

**3) Are there any types of business, activities or events that should be encouraged by the policy? e.g Festivals, restaurants, late night takeaways or bars.**

☐ Yes ☐ No

**3a) Please state the type of business, activity or event that should be encouraged by the policy.**

**3b) Where do you believe they should be located and why? Please outline your reasons below.**

## Hot Spots of Alcohol Related Crime and Disorder

At present the Licensing Policy identifies areas as hot spots of alcohol related crime and disorder. The hot spot areas have been identified by Dyfed Powys Police and are intended to highlight areas within the county where applicants and existing licence holders are strongly advised to have appropriate measures in place to prevent crime and disorder on these streets. (Please refer to [section 6.12](#) of the Licensing Policy for further information).

These areas are:

- Ammanford - Quay Street, Wind Street.
- Carmarthen - Coracle Way, Lammas Street, Water Street, Priory Street, Queen Street, King Street, Nott Square.
- Llanelli - Murray Street, Station Road, Stepney Street, Ann Street.

4) Please tell us:

	Yes	No
Should these areas remain?	<input type="checkbox"/>	<input type="checkbox"/>
Should any others be added?	<input type="checkbox"/>	<input type="checkbox"/>

4a) Please outline the reasons that these areas should remain:

4b) Please outline the reasons that these areas should be removed:

4c) Please tell us which areas should be added and give your reasons for this:

Cumulative Impact Assessments (Previously Cumulative Impact Policies)

The Council’s licensing policy identifies two specific locations within the County which are subject to Cumulative Impact Assessments :-

- 1) Lammas Street, Carmarthen. ([See Plan](#))
- 2) A specific section of Station Road, Llanelli ([See Plan](#))

There is a presumption that additional licences or variations of existing licences for the sale of alcohol, late night refreshment and regulated entertainment will not be granted for premises in the defined areas.

The assessments were adopted as a result of clear evidence from residents and other organisations that the licensed premises in that area were a source of late-night noise, alcohol related anti-social behaviour and crime and disorder. The assessments allow for exceptions to be made in certain circumstances.

The legislation now requires Licensing Authorities to review each Cumulative Impact Assessment at least every three years to ensure that there is evidence that it is still required.

Please follow this link to [section 10](#) of the current Licensing Policy which sets out details of the existing Cumulative Impact assessments.

For further detailed information please follow this link to sections [14.20 – 14.48](#) of the Statutory Guidance issued by the Home Office relating to Cumulative Impact Assessments.

## Cumulative Impact Assessment Lammas Street, Carmarthen. ([See Plan](#))

To what extent do you agree that there continues to be a problem with alcohol related anti-social behaviour in Lammas Street, Carmarthen?

☐ Strongly Agree      ☐ Agree      ☐ Neither      ☐ Disagree      ☐ Strongly Disagree

Please tell us why?

---

5a) Where in Lammas street is it a problem?

---

5b) What time is it a problem?

---

5c) Why do you think it is a problem?

6) To what extent do you agree with the following statements...

	Strongly agree	Agree	Neither	Disagree	Strongly disagree
A cumulative impact assessment is still needed for Lammas Street, Carmarthen <i>(For information on cumulative impact assessments see paragraphs 14.20 - 14.48 of the S182 guidance published by the Home Office)</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
The cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption on the premises.	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
The cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption off the premises. <i>(Please see paragraph 14.27 of the statutory guidance).</i>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
The cumulative impact assessment should continue to apply to premises that wish to provide late night refreshment (e.g. Take away premises).	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

7) You agree that a cumulative impact assessment is still needed for Lammas Street, Carmarthen. Please provide your reasons and evidence to support your answer.

\_\_\_\_\_

8) You agree that the cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption on the premises. Please outline your reasons and evidence for requiring the above (e.g. Examples of incidents).

\_\_\_\_\_

9) You agree that the cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption off the premises. Please outline your reasons and evidence for requiring the above (e.g. Examples of incidents).

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**10) You agree that the cumulative impact assessment should continue to apply to premises that wish to provide late night refreshment (e.g. Take away premises). Please outline your reasons and evidence for requiring the above (e.g. Examples of incidents)**

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## Cumulative Impact Assessment Station Road, Llanelli. (See Plan)

**11) To what extent do you agree that there continues to be a problem with alcohol related anti-social behaviour in the specific area of Station Road, Llanelli.**

☐ Strongly Agree      ☐ Agree      ☐ Neither      ☐ Disagree      ☐ Strongly Disagree

**11a) Please tell us why?**

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**12a) Where in Station road, Llanelli is it a problem?**

---

**12b) What time is it a problem?**

---

**12c) Why do you think it is a problem?**

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### 13) To what extent do you agree with the following statements...

	Strongly agree	Agree	Neither	Disagree	Strongly disagree
A cumulative impact assessment is still needed for the specific area of Station Road, Llanelli ( <i>For information on cumulative impact assessments see paragraphs 14.20 - 14.48 of the S182 guidance published by the Home Office</i> )	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
The cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption on the premises.	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
The cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption off the premises. ( <i>Please see paragraph 14.27 of the statutory guidance</i> ).	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
The cumulative impact assessment should continue to apply to premises that wish to provide late night refreshment (e.g. Take away premises).	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

### 14) You agree that a cumulative impact assessment is still needed for the specific area of Station Road, Llanelli. Please provide your reasons and evidence to support your answers.

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### 15) You agree that the cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption on the premises. Please outline your reasons and evidence for requiring the above (e.g. Examples of incidents).

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**16) You agree that the cumulative impact assessment should continue to apply to premises that wish to sell alcohol for consumption off the premises. Please outline your reasons and evidence for requiring the above (e.g. Examples of incidents)**

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**17) You agree that the cumulative impact assessment should continue to apply to premises that wish to provide late night refreshment (e.g. Take away premises). Please outline your reasons and evidence for requiring the above. (e.g. Examples of incidents)**

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## **Any further comments...**

**18) Is there anything else that you want us to take into account when reviewing the Licensing Policy?**

☐ Yes

☐ No

**19) Please outline the matter you wish us to consider:**

---

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**20) Please give us the reasons and provide evidence below:**

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## Part 3: Your Details

### How we will use your information

We are collecting personal data about you on this form to comply with requirements in the Licensing Act 2003 on carrying out consultations.

This personal data will only be used for the purpose of this consultation exercise by the Licensing team and will not be shared with any other Council service or external organisation. When we publish a report on this consultation this will not contain your personal details.

To find out more about how we will use your information, including your Data Protection rights, please contact the Licensing Section on 01267 228717.

The following demographic questions are asked within the survey so that we can find out the views of people with different characteristics, such as those listed in the Equality Act 2010.

Your responses cannot be traced back to you as an individual.

**21) What is your ethnic group?**

- |   |  |  |
|---|--|--|
| <input type="checkbox"/> White                          | <input type="checkbox"/> Asian / Asian British                       | <input type="checkbox"/> Other<br>(please specify) |
| <input type="checkbox"/> Mixed / multiple ethnic groups | <input type="checkbox"/> Black / African / Caribbean / Black British | <input type="checkbox"/> Prefer not to say         |

**Please specify:**

---

## 22) What is your age group?

- |                                   |                                  |                                  |                                  |                               |
|-----------------------------------|----------------------------------|----------------------------------|----------------------------------|-------------------------------|
| <input type="checkbox"/> Under 16 | <input type="checkbox"/> 25 - 34 | <input type="checkbox"/> 45 - 54 | <input type="checkbox"/> 65 - 74 | <input type="checkbox"/> 85 + |
| <input type="checkbox"/> 16 - 24  | <input type="checkbox"/> 35 - 44 | <input type="checkbox"/> 55 - 64 | <input type="checkbox"/> 75 - 84 | <input type="checkbox"/> 85 + |

## 23) What is your gender?

☐ Female

☐ Male

☐ Prefer  
not to  
say

**24) Is your gender the same now as when assigned at birth?**

☐ Yes

☐ No

☐ Prefer not  
to say

**25) What is your partnership status**

☐ Single

☐ Cohabiting

☐ Divorced

☐ Civil Partner

☐ Other (please specify)

☐ Married

☐ Separated

☐ Widowed

☐ Prefer not to say

**Please specify:**

---

The Equality Act 2010 states that a person has a disability for the purposes of this Act if he/she has or has had '*a physical or mental impairment which has had a substantial and long term adverse effect on his/her ability to carry out normal day to day activities*'.

Long term has been defined as meaning having lasted 12 months or is likely to last at least 12 months

**26) Do you consider yourself to be disabled?**

☐ Yes

☐ No

☐ Prefer not to  
say

**27) Do you provide regular, unpaid, substantive care for a relative, friend or neighbour who is unable to manage at home without help because of sickness, age or disability?**

☐ Yes

☐ No

☐ Prefer not  
to say

**28) Do you hold a religion or belief?**

☐ Yes

☐ No

☐ Prefer not  
to say

**29) What is your sexual orientation?**

☐ Heterosexual

☐ Bisexual

☐ Lesbian

☐ Gay

☐ Prefer not to say

**30) Which is your preferred language?**

☐ Welsh

☐ English

☐ Other

**Please specify**

\_\_\_\_\_

**31) Following 'SA', what are the first two numbers of your postcode? (e.g. if your postcode was SA50 2PG the numbers we require are 50).**

\_\_\_\_\_

**32) Under certain circumstances, we may wish to contact you to follow-up on your response, either to ask for additional comment or to reply to the points you have raised. Do you consent to CCC using your details in this way?**

☐ Yes - I am happy to be contacted

☐ No - I do not wish to be  
contacted

**32a) Please enter your details below:**

Name: \_\_\_\_\_

Address: \_\_\_\_\_

Email: \_\_\_\_\_

Phone: \_\_\_\_\_

Thank you for taking the time to complete this survey  
Please click to send us your replies

## Cumulative Impact Consultation 2021 Lammas Street, Carmarthen and Station Road, Llanelli.

Carmarthenshire County Council is currently undertaking a review of its Licensing Policy which outlines the Authority's approach to licensing Premises, Clubs, Temporary Events and Personal Licences. I am aware that the consultation was originally planned to commence in March 2020, however as a consequence of the current pandemic there has been a delay and the consultation has been amended to focus on the main statutory areas for consultation and will be open for a limited period. I am also aware that it is proposed that a further more detailed consultation will be undertaken once the pandemic has ended. As a Responsible Authority under the legislation, I have included feedback from colleagues and myself with the aim to highlight the extent to which alcohol related crime and disorder is impacting within Lammas Street and Station Road based on Police statistics.

Due to such unprecedented times, the review period is for 2018/19 and 2019/20. This period will provide a more clear and unambiguous picture of alcohol related crime and disorder rather than up-to-date data due to COVID 19 and its impact on alcohol related crime and disorder statistics due to public houses & nightclubs etc. / not operating to their normal capacity since April 2020 and the number of closures of such premises during this period.

The statistics provided in this report in relation to alcohol related crime are likely to represent a very substantial under estimation of the true nature and extent of the problem. Police data particularly can seriously under estimate the amount violent crime actually taking place. It is too complex to give the true picture regarding how many crimes have been committed by an offender who was under the influence of alcohol (alcohol related offender) due to a proportion of offences being undetected, therefore not knowing if the offender had consumed any alcohol at the time of committing the crime. There may be a time lapse in the reporting of offences, again making it difficult to establish if it was an alcohol related incident. Offender(s) may have also left the scene prior to Police arrival.

### **Carmarthen Town Overview**

During the 2018-19 and 2019-20 there were a total of 3,553 crimes reported to have occurred in Carmarthen Town (Carmarthen South, Carmarthen West and Carmarthen Town combined). Of those 3,555 crimes, 611 were alcohol related (17%). During the same period in addition to this, there were a total of 1,150 calls for Police service relating to incidents of anti-social behaviour, 96 of those ASB incidents were recorded as being alcohol related (8%).

## Alcohol Related Crime in Lammas Street, Carmarthen

Of those 3,553 crimes recorded within Carmarthen Town, 213 were recorded to have occurred within Lammas Street. A half of those crimes were recorded as being alcohol related (107 crimes). However, this figure is highly likely to be under estimated for the reasons details in the report limitations section. The table below (figure 1) gives a breakdown of where those 213 offences occurred and what volume of those crimes were alcohol related.

Figure 1: Crime in Lammas Street by Location Type

Location Type	Total Volume	Volume Alcohol Related	% Alcohol Related
Dwelling	16	3	3%
Public House/Night Club	70	45	42%
Other Licensed Premises	8	6	6%
Public Highway	93	45	42%
Other Commercial/Retail Premises	19	5	5%
Other Building	7	3	3%
<b>Total</b>	<b>213</b>	<b>107</b>	<b>50%</b>

The largest volume of the 213 crimes committed in Lammas Street occurred on a public highway (44%). A third of all crime was associated with a public house or nightclub. A further 4% occurred at other licensed premises.

Alcohol was a factor in 42% of crimes associated with public houses/nightclubs and also in crimes committed on a public highway respectively.

The table on the subsequent page gives a breakdown of the 107 alcohol related crimes committed in Lammas Street by crime type.

Figure 2: Alcohol Related Crime in Lammas Street by Crime Type

Crime Type	Total Alcohol Related	% Alcohol Related
Assaults	69	64%
Criminal Damage	9	8%



Drug Offences	2	2%
Harassment	1	1%
Other Theft	3	3%
Possession of a Weapon	3	3%
Public Order	14	13%
Shoplifting	5	5%
Threats to Kill	1	1%
<b>Total</b>	<b>107</b>	<b>100%</b>

The majority of alcohol related crime in Lammas Street were assaults (64%, 69 out of 107 crimes), followed by public order offences accounting for 13% (14 crimes) and criminal damage accounting for 8% (9 crimes)

### **Alcohol Related ASB in Lammas Street, Carmarthen**

Of the 1,150 reported incidents of ASB in Carmarthen Town during the review period, 8% occurred in Lammas Street (91 incidents). The table on the subsequent page (figure 3) gives a breakdown of where those 91 incidents occurred and what volume of those incidents were alcohol related. Again this figure is likely to be under estimated.

Analysis of ASB calls for service shows that 16 of the 91 ASB incidents in Lammas Street were alcohol related (18% of total). However, overall 27 of the 91 incidents were associated with a public house/nightclub (30%).

Figure 3: ASB in Lammas Street by Location Type

<u>Location Type</u>	<u>Total Volume</u>	<u>Volume Alcohol Related</u>	<u>% Alcohol Related</u>
<u>Dwelling</u>	<u>0</u>	<u>0</u>	<u>0%</u>
<u>Public House/Night Club</u>	<u>27</u>	<u>9</u>	<u>33%</u>
<u>Other Licensed Premises</u>	<u>5</u>	<u>0</u>	<u>0%</u>
<u>Public Highway</u>	<u>43</u>	<u>6</u>	<u>14%</u>
<u>Other Commercial/Retail Premises</u>	<u>13</u>	<u>1</u>	<u>8%</u>

<u>Other Building</u>	<u>3</u>	<u>0</u>	<u>0%</u>
<b><u>Total</u></b>	<b><u>91</u></b>	<b><u>16</u></b>	<b><u>18%</u></b>

### **Temporal Factors**

During the 2 year review period there have been a total of 305 alcohol related crimes recorded between the hours of 10pm and 6am across Carmarthen Town, 28% of those crimes (87 crimes) were committed in Lammas Street.

Over the same two year period there were a total of 213 crimes reported to have occurred along Lammas Street, 70% of those crimes (150 crimes) were committed between the hours of 10pm and 6am with 58% of those crimes being alcohol related (87 crimes).

This can be broken down further to days of the week and times. With Sunday being the peak day for alcohol related crimes (relative to the late night and evening economy from the Saturday night) followed by Saturday, Thursday and Monday.

The peak times where these crimes are reported are between 11pm and 3am. Sergeant Elaine Roberts runs the Neighbourhood Policing team in Carmarthen having an office located in the town centre. Sergeant Roberts states “As a result of the COVID-19 pandemic there have been several national lockdowns in addition to the firebreak lockdown in November 2020, all of which have resulted in strict restrictions on our communities and businesses alike.

The hospitality industry has experienced significant restriction in the form of limited trading hours with lower capacities in venues including public houses and restaurants which has resulted in a limited number of customers attending each venue.

Having reviewed the data and through local knowledge it is widely accepted that the vast majority of Violent crime, public order and alcohol related incidents in Lammas Street are as a direct result of the night time economy at that location.

In short I believe that the reason why this location has been identified as a hotspot for crime and disorder is due to the fact that over the past few years this is where all the late night attractions have been located.

There are a number of Licensed premises located within close proximity to each other coupled with the late night take-away restaurants, adding to the attraction of Lammas Street is the town's taxi rank.

Due to the fact that the other licenced premises in the town centre close at an earlier time it is unsurprising that members of the public who wish to continue with their socialising all head up towards the offerings of Lammas Street and in effect causing a bottle neck where everybody comes together with some individuals being more intoxicated than others which has often resulted in instances of violence and disorder.

I suspect that if other locations in the town centre, such as King Street had offerings of late night hospitality venues such as public houses and or take-away restaurants in addition to another taxi rank this would reduce the intensity of people in Lammas Street and also reduce the number of reported incidents in this area.

I would strongly oppose for any further late night hospitality venues, be it a public house or a take-away restaurant to be granted permission to operate in Lammas Street as this would contribute towards further incidents of crime and disorder in the area.”

### Llanelli Town Overview

During the 2018-19 and 2019-20 there were a total of 7,362 crimes reported to have occurred Llanelli Town (Bigyn, Elli, Glanymor, Hengoed, Lliedi and Tyisha wards combined). Of those 7,362 crimes, 843 were alcohol related (11%). During the same period in addition to this, there were a total of 2,897 calls for Police service relating to incidents of anti-social behaviour, 223 of those ASB incidents were recorded as being alcohol related (8%).

### Alcohol Related Crime in Station Road, Llanelli

Of those 7,362 crimes recorded within Llanelli Town, 483 (7%) were recorded to have occurred in Station Road, with 27% of those crimes recorded as being alcohol related (131 crimes). However, this figure is highly likely to be under estimated for the reasons details in the report limitations section. The table below (figure 4) gives a breakdown of where those 477 offences occurred and what volume of those crimes were alcohol related.

Figure 4: Crime in Station Road by Location Type

Location Type	Total Volume	Volume Alcohol Related	% Alcohol Related
Dwelling	144	26	18%
Public House/Night Club	95	53	56%
Other Licensed Premises	93	20	22%
Public Highway	110	23	21%
Other Commercial/Retail Premises	27	9	33%
Other Building	14	0	0%
<b>Total</b>	<b>483</b>	<b>131</b>	<b>27%</b>

In relation to the 93 crimes that occurred in other licensed premises, it is known that 20 offender were under the influence of alcohol when the offences occurred. In addition to this 32 of the 93 crimes (34%) related to the shoplifting of alcohol

The table on the subsequent page (figure 5) gives a breakdown of the 131 alcohol related crimes committed in Station Road by crime type.

**Figure 5: Alcohol Related Crime in Station Road by Crime Type**

Crime Type	Total Alcohol Related	% Alcohol Related
Assaults	79	60%
Criminal Damage	10	8%
Drug Offences	1	1%
Harassment	3	2%
Possession of a Weapon	1	1%
Public Order	8	6%
Robbery	2	2%
Sexual Offences	3	2%
Theft	20	15%
Threats to Kill	4	3%
Total	131	100%

### **Alcohol Related ASB in Station Road, Llanelli**

Of the 2,897 reported incidents of ASB in Llanelli Town during the review period, 8% occurred along Station Road (217 incidents). The table on the subsequent page (figure 6) gives a breakdown of where those 217 incidents occurred and what volume of those incidents were alcohol related. Again this figure is likely to be under estimated.

Analysis of ASB calls for service reveals that 21 of the 217 ASB incidents along Station Road were alcohol related (10% of total). However, overall 42 of the 217 incidents were associated with a public house/nightclub (30%) and a further 25 (12%) were associated with other licensed premises.

**Figure 6: ASB in Station Road by Location Type**

Location Type	Total Volume	Volume Alcohol Related	% Alcohol Related
Dwelling	1	1	100%
Public House/Night Club	42	4	10%
Other Licensed Premises	25	0	0%
Public Highway	118	9	8%
Other Commercial/Retail Premises	16	7	44%
Other Building	15	0	0%
<b>Total</b>	<b>217</b>	<b>21</b>	<b>10%</b>

## Temporal Factors

During the 2 year review period there have been a total of 450 alcohol related crimes recorded between the hours of 10pm and 6am across Llanelli Town, 19% of those crimes (87 crimes) were committed along Station Road.

Over the same two year period there were a total of 483 crimes reported to have occurred along Station Road, 45% of those crimes (217 crimes) were committed between the hours of 10pm and 6am with 39% of those crimes being alcohol related (84 crimes).

This can be broken down further to days of the week and times. With Sunday being the peak day for alcohol related crimes (relative to the late night and evening economy from the Saturday night) followed by Saturday, Thursday and Monday.

The peak times where these crimes are reported are between 10pm and 3am. Police Sergeant Ben Ashton who runs the Neighbourhood Policing Team in Llanelli adds: "I support the Cumulative Impact assessment and would recommend there be continued restrictions of licenced premises in Llanelli Town. Discussing the area with the neighbourhood policing team, it is believed if the current restrictions were lifted there would be a large increase in ASB and drink related crime.

In addition to the statistical data, a "feet on the ground" report from NPT would include that drink related ASB does still occur on and around Station Road. ASB has taken place by large groups gathering whilst intoxicated on the street. These groups are often loud, swearing and can be seen to be intimidating to members of the community who live on and around the street. While part of Station Road has commercial properties there is still a large number of residential properties on the street and nearby adjoining streets. The ASB taking place in Station Road will often dissipate into the surrounding residential streets. Figures for 2020 will likely be skewed due to lockdown and hospitality sector being closed but it was very

noticeable when the hospitality sector resumed trading there appeared to be an increase of ASB including residents having doors kicked, windows smashed and cars damaged.

The night time economy used to be stronger in Llanelli as a whole. Given the layout of Station Road there were often issues of drunk persons crossing the road haphazardly with little regard to their safety and other road users. The street offers little in the way of traffic calming and protection to anyone intoxicated crossing or standing in the road. A pedestrian (not intoxicated) suffered serious injuries after a car collided with him travelling between 51-53mph February 2020.

The ASB impact of drinking in Llanelli Town has caused the need for a Public Spaces Protection Order (PSPO) to be put in place and Station Road is included in that area. We have been working hard to reduce the number of people gathering and drinking in a cemetery on a street just off Station Road during the day and night. In the last 9 months there have been 75 alcohol seizures in Llanelli, 71 of these have been within 5 a minute walk of Station Road.

Station Road is within the Tyisha ward which is undergoing a regeneration project to reduce crime and disorder. Part of the project includes building new family housing on and around the Station Road area. The ASB generated by those frequenting licensed premises is contrary to the objectives of the regeneration project.

Littering in Station Road and in the rear lanes is a common occurrence and often cans and takeaway rubbish is left behind. This is in addition to cases of fly tipping and we often work with partners at the council and fire service to tackle fly tipping issues.

Dyfed-Powys Police support maintaining Cumulative Impact assessments at Station Road, Llanelli and Lammas Street in Carmarthen.

David Bizby  
Carmarthenshire Licensing Officer